

# Adopting A Commercial Recycling Ordinance – How to Get Started

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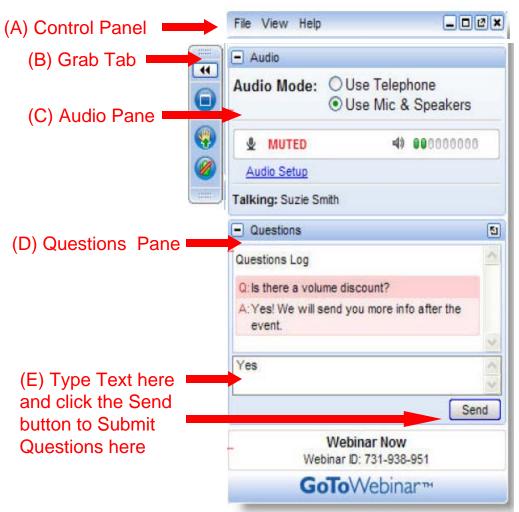


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- Non-profit research arm of the League of California
   Cities and California State Association of Counties
- Program Areas
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  - Local Government 101
  - Public Engagement and Collaborative Governance
  - Public Service Ethics



# Adopting A Commercial Recycling Ordinance – How to Get Started

#### Welcome

Yvonne Hunter, Program Director, California Climate Action Network, Institute for Local Government

#### **CalRecycle Regulatory Update**

Howard Levenson, Assistant Director, CalRecycle

#### **Questions and Discussion**

**Tips for Getting Started in Ordinance Development:** 

- Engaging the Business Community
  Brian Moura, Assistant City Manager, San Carlos
- Engaging Haulers and Recyclers
   Johnnie Perkins, West Region Director of Municipal Services,
   Republic Services

**Questions and Discussion** 



# Mandatory Commercial Recycling Regulation

Howard Levenson June 30, 2010 CalRecycle

# Statewide Commercial Overall Disposal, 2008



Residential self-hauled 3.3%

Singlefamily residential 21.6% Commercial 49.5%

Multi-family residential 8.4%

### Goals

- Goal: Reduction of 5 million metric tons CO<sub>2</sub>E
  - 27 million tons disposed by commercial sector
  - Will need to recycle about 3 millions tons by 2020
- Flexible for jurisdictions and businesses
  - Does not specify which materials must be diverted
  - Allows jurisdictions to design program
  - Allows businesses various ways to recycle depending on local infrastructure
- Builds on existing AB 939 processes

# Joint CalRecycle/ARB Process

- Scoping Plan designates CalRecycle as lead
- Joint Rulemaking & Implementation Plan
- CIWMB approved regulatory concept Dec 2009
- ARB will consider formal adoption of regulation
- ARB retains ultimate oversight authority

# Draft Regulatory Approach: Business Requirements

- Businesses and Multifamily (5 units or more) that generate 4 cubic yards of waste and/or recyclables per week must:
  - Subscribe to recycling service, or
  - Send materials to a mixed waste processing facility, or
  - Self-haul recyclables

# Draft Regulatory Approach: Jurisdiction Requirements

- Jurisdictions must implement commercial recycling program that consists of education, outreach, and monitoring by July 2012
  - Regardless of meeting 50% per capita disposal target
  - Can use existing programs
  - Can decide how e.g., ordinance, policy, existing franchise agreement
  - Flexibility to phase in program components
  - Enforcement not mandatory
  - Report to CalRecycle in Electronic Annual Report

# Draft Regulatory Approach: CalRecycle Responsibilities

- Review jurisdictions' implementation upon receipt of Annual Reports in 2013
- For jurisdictions on 2-year cycle, evaluation begins in 2014 and continues every two years
- For jurisdictions on 4-year cycle, evaluation begins in 2016 and continues every four years.

# Draft Regulatory Approach: CalRecycle Responsibilities

- Measure emission reductions statewide
  - Statewide baseline based on 2011 disposal
  - Emissions factors being developed by ARB
  - Waste characterization studies conducted n 2014-15 and 2019-20
  - Determine if met GHG reduction goal

# **Commercial Cost Study**

- Cost to local governments and businesses is key
- Regulation is flexible for jurisdictions, allowing local design based on local conditions
- Cost study being finalized

## **Additional Issues**

- Transformation
- Mixed waste processing
- Rural exemptions

# **Timeline**

Initial Informal Stakeholder Feedback	Draft Regulation Development	Additional Informal Stakeholder Workshop	Formal Rule Making	Adoption/ Implementation
July – September, 2009	September – December, 2009	June 16, 2010	August- October, 2010	2011/2012

## **More Information**

- CalRecycle's web page at http://www.calrecycle.ca.gov/Climate/Recycling/default.htm
- Tracey Harper
  - Tracey.harper@calrecycle.ca.gov or 916-341-6531
- Marshalle Graham
  - Marshalle.graham@calrecycle.ca.gov or 916-341-6270

## **Questions?**







# Adopting a Mandatory Commercial Recycling Ordinance

Brian Moura
Assistant City Manager

bmoura@cityofsancarlos.org

June 28, 2010



# Why Adopt a Local Ordinance?

#### Commercial Sector Need

- 2/3 of waste stream in Rethink Waste service area
- Voluntary program flattened out at 28% level
- Prior programs focused on single family residential

#### ■ Tie-In with New Service Rollout

- Recycling Marketing Blitz = opportunity
- Leverage excitement/outreach with new ordinance

#### Design Local Ordinance

■ Involve business community, help shape program

#### Compliance with CARB Rule Making

■ Program begins 1/1/2012; Implement by 7/1/2012



### Our Approach

- Assemble the Team
  - City, Rethink Waste, Consultant
- Key Players in the Process
  - City Staff
  - Business Community
  - Multi-Family Property Owners
- **■** Two Phase Outreach Effort
  - Intro/Education (Fall 2009)
  - Detailed (Early 2010)
- City Council Involvement
  - Initial Briefing, Check In after Each Phase, Adoption



#### Phase I: Education

#### Purpose & Goals

- Educate stakeholders, discuss key issues & choices
- Get stakeholder comments, areas of support/concern

#### Identify Who You Need to Talk With

- City Staff, Econ Develop, Code Enforce, City Attny
- Chamber, Green Task Force, Multi-Family Owners
- Solid Waste Collection Firm (Allied & Recology)
- Service Clubs (Rotary, Kiwanis, Lions)

#### Elements of Phase I

- Develop list of stakeholders, groups to engage
- Presentations to stakeholders
- Telephone & email survey of businesses



#### Phase I - Results

#### Meetings

- Held 11 group meetings and 4 interviews
- Reached over 140 people

#### Survey

■ 185 businesses called, 32 completed survey

#### What We Heard

- Require recycling, but be gentle
- Local ordinance preferred over State regulation
- High interest in outreach & assist to comply
- Emphasize incentives & outreach, not penalties
- Make everyone aware of C&D ordinance
- "Going Green" strengthens our businesses



### Phase II: Details & Develop

#### Purpose & Goals

- Second round of meetings to discuss draft ordinance
- Get input and guidance from stakeholders

#### Topics Covered

- Why is the City developing a mandatory ordinance?
- What is current level of recycling in San Carlos?
- What are drivers (local & state) driving process?
- Who is affected by proposed ordinance (and not)?
- When would the ordinance take effect?
- How would the ordinance be enforced?



#### Phase II - Results

#### Meetings

■ Held 3 group meetings, reached 36 people

#### Comments from the Meetings

- How much will this improve the recycling rate?
- What will be done for education and assistance?
- How will you enforce the program?
- Will recycling be easier with new services in 2011?
- Why are residential & business under 2 cu yd exempt?
- Proposed 4 year phase-in is too long, should be faster

#### ■ Phase II Wrap-Up

- Phase-in process shortened as suggested
- Endorsements from Chamber & Green group



### Ordinance Development

#### Review & Report

- Review comments & develop report
- Update definitions section of Muni Code

#### Key Provisions

- 2 or more cubic yards per week of collection service
- Covered accounts required to get recycling services
- Req. Organics & Food Scraps Food Service firms
- 3 Step Enforcement process, fines at Step 3
- 2 year phase-in process (vs. original 4 year proposal)
- Contract staff to handle outreach & enforcement

#### Council Action

■ Approved Ordinance in April, Education starts July 1st



### Advice to Agencies

- Consider Extensive Outreach
  - Enabled talking to many players, small meeting setting
- Stage Program for Multiple Check-Ins
  - Commercial outreach = 2 phases (intro & detail)
  - Council discussion: several meetings to insure input
- Modify Program Based on Input
  - Shortened Phase-In Period, Move up Organics
- Review Existing Ordinances
  - Update Solid Waste section of Municipal Code
- Strategy for Outreach & Rollout
  - Resources to publicize, via new programs



# Creating A Recycling Attitude Through A Public/Private Partnership







# Committed to Reduction, Reuse, Recycling, Renew and Responsibility

#### **Sustainability Policy**

Natural Resource Conservation
Operational Excellence
Social Responsibility
Economic Viability





### **Understand Customer Base/Needs**





#### **Understand Service Needs**

#### Required recycling services:

- Varied collection schedule
- •Plastic bottles and jars, paper, newspaper, aluminum cans, cardboard and glass

#### containers

- Approved recycling containers
- Designated collection and storage area



#### **Exemptions:**

- •Six-cubic yards or less per week of trash including recyclable material
- Container space
- •Request in writing every year



#### **Required education:**

- Types of recyclable material accepted
- Location of containers
- •Tenants responsibility to recycle
- •New tenants recycling information
- •Tenant recycling information upon change in recycling service







#### **Understand Hauler Services**

- Waste Audit
- Education Program
- Education Material
- Customer Outreach
- Program Compliance





#### **Rewards Program**

- **\$ Monthly**
- **\$ Quarterly**
- **\$ Annual**
- **\$ Recycling Awards**







## **Questions?**





# Institute for Local Government Commercial Recycling Resources

- Sample Commercial Recycling Ordinance
- Educational and other resource materials
- Follow-up resources from this webinar
- Info about future webinars

www.ca-ilg.org/commercialrecycling





## **Speaker Contact Information**

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Please check your email tomorrow for a follow-up survey and links to resources mentioned during the webinar.

Your feedback will aid the planning of future webinars.

Thank you for attending the webinar!

