Shaping the Future Together: 

TIERS℠ Framework for Practical Public Engagement at the Local Level

How Can Your Agency Benefit from Public Engagement?

Local governments will benefit from public engagement in the following ways:

- Improved local agency decision making and actions, with better impacts and outcomes
- More community buy-in and support, with less contentiousness
- Better identification of the public’s values, ideas and recommendations
- More informed residents
- More constructive discussion and decision making
- Faster project implementation with less need to revisit again
- More trust in each other and in local government
- Higher rates of community participation and leadership development

The Institute for Local Government (ILG) has developed a framework to support and assist any local government with planning and executing public engagement efforts. The Framework consists of five pillars for successful community engagement: Think, Initiate, Engage, Review and Shift.

Why TIERS? The TIERS Public Engagement Framework has been developed in direct response to what we have heard from local elected officials and staff across California. In 2015, ILG conducted a statewide survey and found that 69 percent of respondents said they do not have the sufficient staff, knowledge and financial resources for public engagement. These findings mirrored the results of a 2013 ILG & Public Agenda survey which found that 69 percent of respondents thought a lack of resources and staff could stand in the way of a deliberative [public engagement] approach.

Further, there is a lack of standard best practices for authentic and effective public engagement, which leads to a lack of common understanding of what public engagement is and how to approach it. The TIERS Public Engagement Framework and its companion program, the TIERS Learning Lab, provide a step-by-step approach to public engagement.
**Step 1: Self-Assessment**
- Public Engagement Project Assessment
  - Quick Assessment (1-4 hours)
  - Deeper Assessment (8 hours to 6 weeks)
  - *Template Provided*
- Agency Assessment
  - Davenport Institute's "How are WE Doing?" assessment tool

**Step 2: Consider Public Engagement Approach**
- Draft Public Engagement Approach for your Specific Effort
  - *Template Provided*
- Draft Public Engagement Approach for Agency Wide Application
  - Review your agency’s public engagement policies and practices, including current staffing
  - Conduct an analysis of the public engagement functions and needs across your agency

**Step 3: Contemplate Community Landscape**
- Create or update a list of local community based organizations (CBOs) and others to inform outreach efforts
- Identify diverse locations to hold meetings with target audiences in mind
  - *Template Provided*

**Step 1: Draft Public Engagement Approach**
- Choose a mix of in-person and online activities
  - Consider the timeline, budget, staff time implications (your department and other departments as applicable)
  - Who will facilitate events? Who/ how will data gathered be input, analyzed, summarized?
  - What might go wrong? How might your approach mitigate for challenges?
  - *Template Provided*

**Step 2: Develop Outreach Plan**
- Create an Outreach Plan
  - Consider what you know from your ‘community landscape’ listing; who you are trying to reach, how much time and money available
  - *Template Provided*

**Step 3: ‘Reality Check’**
- Are there local, state or federal laws or regulations you need to consider?
- Are there internal organizational ‘politics’ or challenges to take into consideration?
- Are there larger ‘Political’ issues to keep in mind?
  - For example: Is there an upcoming election? A significant recent incident?

“Society is strongest when we all have a voice. Engaged communities are often more vibrant and healthier.”
- The James Irvine Foundation
Step 1: Implement Outreach Plan
- Implement your plan, prioritizing outreach
- Ensure targeted audiences are represented (authentically) within your plan
  - Double check with local leaders to ensure authentic voices are reached

Step 2: Implement Public Engagement Approach
- Execute your plan; ensure roles are clear; adjust as appropriate
- Template Provided

Step 3: ‘Reality Check’
- Are there internal organizational ‘politics’ or challenges that have changed and need to be considered?
- Check in with key community leaders on a regular basis to understand new or coming issues; mitigate accordingly

Step 1: Evaluate Public Engagement Approach
- What worked? What could have gone better? See ILG resources like Rapid Review Worksheets
- Is training needed for any staffers in order to execute more effectively in the future? (e.g. facilitation skills; graphic design; survey question construction; meeting design)

Step 2: Evaluate Outreach Plan
- What worked? What could have gone better?
- Is training needed for any staffers in order to execute more effectively in the future? (e.g. challenging people; communications skills; small group facilitation)
- Are there community leaders with whom the agency should build stronger ties?

Step 3: What Barriers Did You Overcome?
- What internal organizational barriers did you overcome?
- What other political barriers did you overcome?

Step 1: Internal Organizational
- Consider beneficial organizational shifts
  - For example: public engagement assigned within job description(s); commitment to train electeds and staff in public engagement policy and/or skills; ongoing communication strategies that go beyond traditional methods such as ethnic media
  - Send out periodic surveys to understand satisfaction with public engagement related efforts and policies
  - Ask for help when needed from organizations like ILG, Davenport Institute and/or consultants

Step 2: External | Your Community
- Consider beneficial shifts in external relations
  - For example: set and track metrics related to in-person and phone meetings with diverse and underrepresented community members, choose time bound goals; engage with local leadership programs

Step 3: Policy Change
- Consider policy review/ change/ adoption
  - Commitment to review public engagement related policies if they have not been systematically reviewed in the last ten years; Adopt a resolution demonstrating commitment to public engagement
TIERS™ Public Engagement Learning Lab

The TIERS Public Engagement Learning Lab is an interactive, results-oriented 6 month program led by ILG that provides participants in California local government with hands-on instructions, exclusive TIERS public engagement tools, individualized support of your public engagement project, follow up private consulting, and peer-to-peer learning.

Program Benefits + Takeaways:

- Reframe your public engagement from a necessary burden to a beneficial and productive process
- Learn new tactics and tools to manage and respond to diverse viewpoints and navigate contentious stakeholders
- Learn how to drive higher turnout for your big events
- Gain new ideas and digital strategies to move your public engagement ‘Beyond the Usuals’ and reach new residents and stakeholders
- Increase your organization’s internal buy-in for your public engagement work
- Connect with others in your region to share real-world case studies and provide mutual support for successful public engagement work

To learn more about the TIERS Learning Lab and other training opportunities in your region, please contact ILG’s Public Engagement Program at publicengagement@ca-ilg.org

About the Institute for Local Government

The Institute for Local Government’s (ILG) mission is to promote good government at the local level with practical, impartial and easy-to-use resources for California communities. ILG is the nonprofit 501(c)(3) research and education affiliate of the League of California Cities, the California State Association of Counties and the California Special Districts Association.

To access the Institute’s resources on public engagement, visit www.ca-ilg.org/engagement

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